

INDIA: RBI GOVERNOR RESIGNS

CENTRAL BANKER'S SURPRISE EXIT ADDS TO MARKET UNCERTAINTIES

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SUMMARY

- › Urjit R. Patel, the governor of India's central bank (RBI), unexpectedly resigned on Monday. His successor, Shaktikanta Das, a former economic affairs secretary, was promptly appointed the following day.
- › Patel's resignation came amid a period of acute tension between the RBI and the Indian government over a range of issues, from banking regulation and the use of excess reserves to central bank governance.
- › In the short term, the impact of Patel's departure on the Indian economy and RBI policies may be fairly limited, but RBI's monetary policy may turn more dovish from its current "calibrated tightening" stance.
- › Initial market jitters quickly faded. The upcoming general elections and corporate earnings should prove the main drivers of equity performance in the months to come. Current valuations leave little room for disappointment.
- › In the longer term, central bank independence remains critical to strong and stable growth prospects. The state of relations between the RBI and the government should be closely scrutinised in this regard.

Unexpected resignation

Urjit R. Patel, the governor of India's central bank, the Reserve Bank of India (RBI), announced his immediate resignation on 10 December. Patel had been appointed to the role in September 2016 for a three-year term, having served as the RBI's deputy governor since 2013. His departure, which was largely unexpected, came four days ahead of a crucial RBI board meeting meant to discuss internal governance issues.

Shortly after Patel's resignation, Prime Minister Narendra Modi appointed Shaktikanta Das to replace him. When serving as the secretary of economic affairs from 2015 to 2017, Das oversaw the controversial "demonetisation" programme, which invalidated high-denomination banknotes as legal tender overnight in 2016.

Rising tensions with the government

Although he cited "personal reasons", Patel's resignation comes amid a period of acute tension between the RBI and the Indian government. There are various differences, but they essentially revolve around the RBI's independence. These tensions were apparent in a comment last month from the RBI's deputy governor that "governments that do not respect central bank independence will sooner or later incur the wrath of financial markets".

Given intrinsically different objectives, frictions between a country's central bank and its government are not unique to India. An example is Donald Trump's recent criticism of

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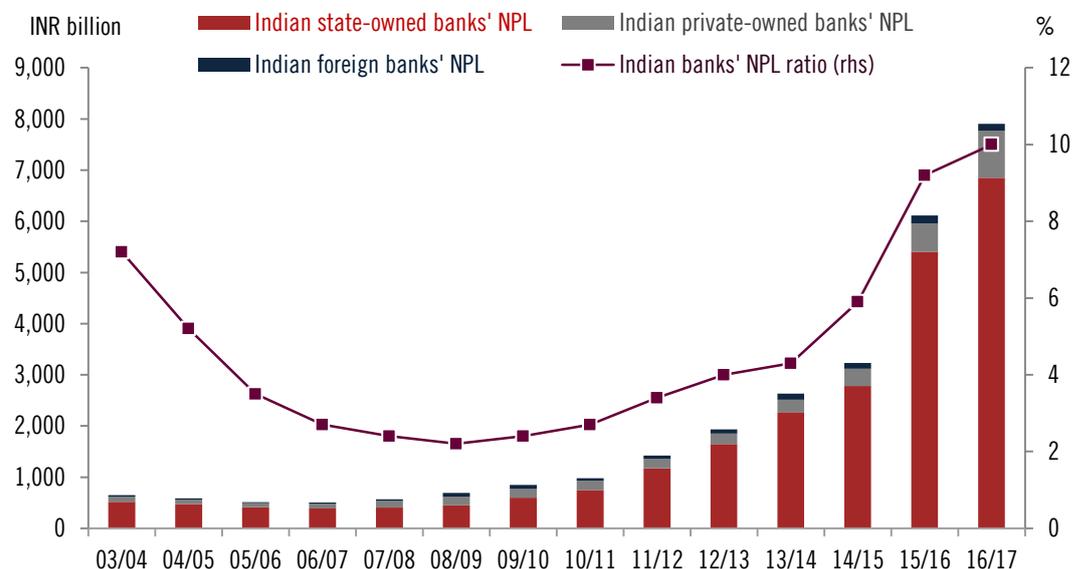
the Fed for hiking rates in the US. Governments care about boosting growth to please their voters while central banks care about taming inflation and controlling financial risks. The inevitability of such tensions is the reason for central banks' independence in the first place.

In India's case, the disagreement focuses on three areas: tough regulations to control financial risks in India's banking sector, the use of RBI reserves to bridge India's budget deficit and potential changes in RBI governance.

Bank regulations. During his tenure as RBI governor, Patel continued the central bank's push to clean up a banking sector saddled with huge non-performing loans (NPLs). The RBI now applies more stringent regulations on Indian banks, especially those owned by the government, when it comes to recognising bad loans. Troubled banks also face restrictions in terms of lending, opening new branches and dividend distributions when they breach certain regulatory requirements on minimum capital, returns on assets and NPLs (the Prompt Corrective Action (PCA) plan).

While these measures should benefit India's banking sector in the long term, they have caused short-term pain. Banks subject to PCA procedures have seen their ability to extend loans greatly reduced. The more stringent NPL recognition rules have also contributed to the surge in bad loans reported by Indian banks in recent years (*Chart 1*).

CHART 1: NON-PERFORMING LOANS IN INDIA'S BANKING SECTOR



Source: PWM - AA&MR, RBI, the World Bank

These measures have not been welcomed by the Modi government. Various government officials have criticised the RBI for being too tough on banks and hurting the economy. The government wants some of the restrictions to be loosened so that banks can start lending and boost growth, especially ahead of the general election early next year.

RBI dividend transfer. The Indian government has long looked enviously at the RBI's reserves, which it believes are way too high. Some officials argue that, at 27% of its assets, the RBI's reserves are significantly higher than the 13-14% levels seen at other major

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central banks, and that the “excess” reserves could be put to productive use if they were returned to the government. However, the RBI opposes this idea. It insists that adequate reserves are necessary to face potential losses from central bank operations. More importantly, the reserves could stop the RBI having to ask the Indian government for capital injections in times of need, thus ensuring the central bank’s independence.

The government has been looking to the RBI to help fund its fiscal deficit. In fiscal year (FY) 2017-18, the RBI transferred INR500 billion of its surplus to the government, 60% more than in the previous fiscal year, but lower than its peak in 2015-16 (*Chart 2*).

CHART 2: RBI TRANSFER OF SURPLUS TO GOVERNMENT



Source: PWM - AA&MR, RBI

RBI governance. Given its numerous disagreement with the RBI, the Modi government has tried to exert greater influence on the central bank. Two recent moves in particular are worth noting.

First, in August the government appointed Swaminathan Gurumurthy as RBI board member. As a close advisor to Modi and a long-time critic of the RBI, Gurumurthy’s appointment is generally viewed as compromising the ability of the RBI to make independent decisions.

Second, in October the Modi government reportedly invoked a never-used law (Section 7 of the RBI Act), which empowers the government to “issue direction” to the RBI regarding policy. According to media reports, the government sent several letters to Patel in October on issues ranging from liquidity for non-banking financial companies (NBFCs), capital requirements for weak banks and lending to micro, small and medium enterprises (MSMEs).

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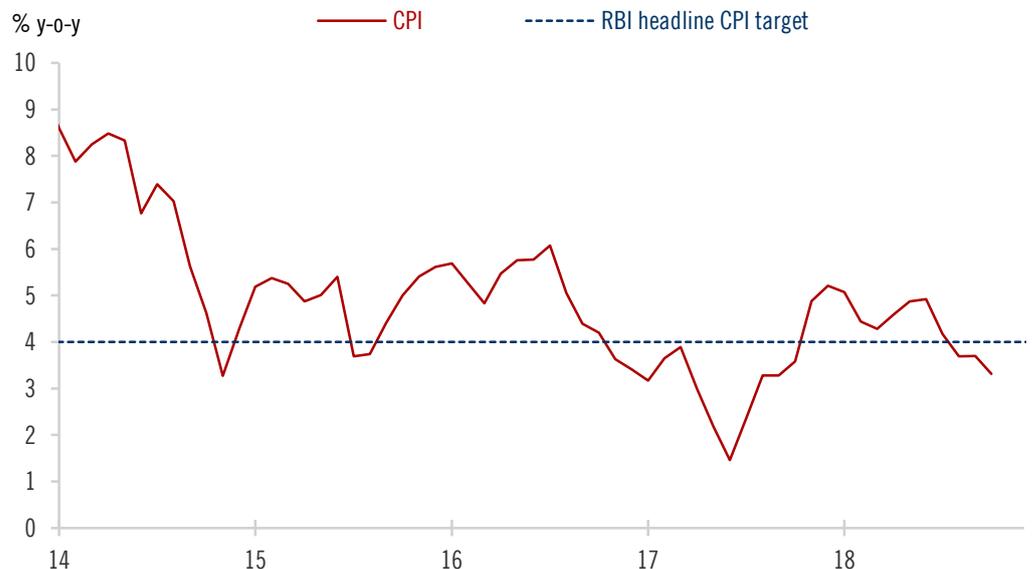
Implications

Patel's resignation sends a bad signal about RBI's independence, and thus could be negative for the economy in the long term, although such an impact is hard to measure.

In the short term, while Patel's abrupt departure adds to market uncertainties, its impact on the Indian economy and RBI policy may be fairly limited. We expect the RBI's monetary policy to turn more dovish from its current "calibrated tightening" stance, but we think this will be more driven by the shifting fundamentals in the Indian and global economy rather than the change of RBI governor per se (although the latter could facilitate such an adjustment).

First, inflation is no longer a pressing concern. Since mid-2018, headline inflation in India has been trending downward, mainly due to sluggish food inflation. In October, headline inflation in Indian was only 3.3%, well below the RBI's 4.0% target (*Chart 3*). For full fiscal year 2018/19 (ending 31 March 2019), we expect headline inflation to settle at 3.8%. The recent slump in global crude oil prices could put some further downward pressure on inflation.

CHART 3: CHANGES IN INDIAN HEADLINE CPI



Source: PWM - AA&MR, India Central Statistics Office

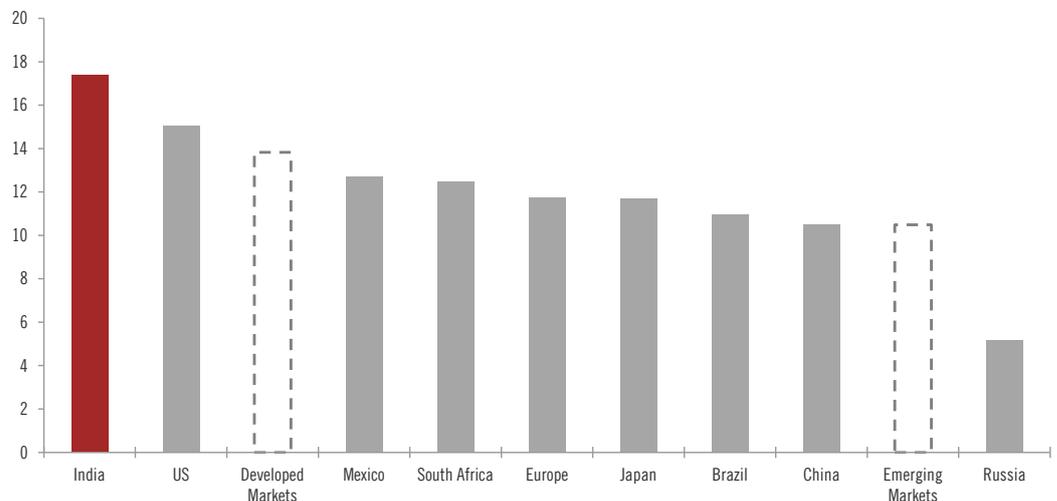
Second, the latest reading of Indian GDP in Q3 was disappointing. Industrial activity and consumption were both soft, with the economy dragged down by a rise in the trade deficit. The downside surprise in Q3 has led us to downgrade our expectations for GDP growth for FY2018/19 to 7.2% from 7.6% previously. Although leading indicators are pointing to a rebound in growth momentum in Q4, the benign inflation environment and potential stabilisation of the current account (due to lower crude oil prices) have made the RBI's tightening policy stance harder to justify.

INDIA: RBI GOVERNOR RESIGNS**CENTRAL BANKER'S SURPRISE EXIT ADDS TO MARKET UNCERTAINTIES****Market perspective**

The Indian rupee dropped by ~1.5% against the US dollar immediately following Patel's resignation on 10 December, 10-year government bond yields rose by 12bps to 7.70%, and the Nifty 50 – one of the main equity indices – opened down by about 1%. Yet markets quickly recovered as attention turned to the policy implications of an upcoming change at the helm of the RBI. By the end of the day, sovereign yields were actually down from the previous day's close, while equity markets were up and the rupee pared back some of its losses.

Such movements are similar to what happened when the previous governor, Raghuram Rajan, announced in June 2016 that he would not seek a second term. Following that announcement, equities and the rupee initially dropped while sovereign yields jumped. But apart from the rupee, Indian assets had recovered within a day.

Patel's departure may even prove moderately positive for equities in the short term, as it could herald a more accommodative RBI stance on regulatory and monetary policy issues. The shares of state-owned banks and several non-bank financing firms – two sectors that had been under particularly strong scrutiny by the RBI – have rallied on hopes of looser restrictions and stronger support for credit growth. Other sectors such as construction may also benefit from a change in the RBI's tone.

CHART 4: 12-MONTH FORWARD P/E RATIOS FOR SELECT EQUITY MARKETS

Source: PWM - AA&MR, Factset

In the medium term, however, we expect Indian equities to be mainly driven by two factors—namely the 2019 general elections and actual growth in corporate earnings.

- A victory by the ruling BJP party would provide political stability and facilitate the continuation of gradual structural reforms. Recent local elections in three key states (Chhattisgarh, Madhya Pradesh and Rajasthan) indicate that the popularity of BJP has declined. On a national level, however, a BJP-led government is still likely in next year's general election (although it may need to seek to form a coalition). Securing a

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stable government might prove even more critical for markets than what party ends up governing (BJP or the rival Congress party).

- Equity valuations in India are notoriously higher than in most markets, thanks largely to a superior and resilient GDP growth story (*Chart 4*). This, coupled with structural reforms, is fuelling high earnings growth expectations for 2019 (above 20%). Should growth disappoint, Indian equities may well face a stronger derating than they did during this year's emerging market rout (-8% vs. -16% for emerging markets).

We therefore expect further turbulence in the run-up to the general elections scheduled for April/May 2019, especially if there are mixed signals on earnings in the meantime.

In the longer run, it will be critical for Indian financial markets that the RBI's independence be preserved, despite recent events. Otherwise, international investors may balk at the double risk of below-potential growth and foreign-exchange losses that wipe out any market gains. In this regard, the relationship between the government and the central bank, as well as the operational governance of the latter, should be monitored closely.

From a positioning perspective, we still like the long-term growth story in India relative to other emerging markets, which led us to start building exposure in November.

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